

CITY AND COUNTY



OF SAN FRANCISCO JUN 6 1992

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BOARD OF SUPERVISORS

BUDGET ANALYST

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SAN FRANCISCO, CALIFORNIA 94102 • TELEPHONE (415) 554-7642

March 23, 1992

TO: Administration and Oversight Committee
FROM: Budget Analyst
SUBJECT: March 24, 1992 Administration and Oversight Committee Meeting

Item 2 - File 13-92-3

Item: Resolution calling on Presidential candidates to address a plan to combat the HIV epidemic in America and its impact on cities.

Description: The number of new cases of AIDS in San Francisco rose rapidly from 1981 to 1989, while in 1990 and 1991, for the first time, there were decreases in newly diagnosed cases of AIDS than in preceding years. According to the Mr. Giuliano Niero of the AIDS Office of the Department of Public Health (DPH), this decrease may be due to anti-virals such as AZT, which are prolonging the period in which individuals are diagnosed with AIDS-Related Complex (ARC) before full-fledged AIDS is developed. Also, Mr. Nieri advises that the Surveillance Branch of the AIDS Office is still identifying AIDS diagnoses from 1991. The number of persons diagnosed with AIDS has exceeded the number of AIDS deaths every year since 1981, and thus the number of living persons with AIDS has continued to increase since that time.

The following table compares the number of newly diagnosed AIDS cases with the number of living persons with AIDS from 1981 through February of 1992.

Memo to Administration and Oversight Committee
March 24, 1992 Administration and Oversight Committee Meeting

NUMBER OF PERSONS WITH AIDS
IN SAN FRANCISCO, FY 1980-81 - 1991-92

<u>Year</u>	<u>Number of Newly Diagnosed Cases</u>	<u>Number of AIDS Deaths</u>
1981	34	31
1982	111	106
1983	314	294
1984	610	579
1985	922	890
1986	1,365	1,271
1987	1,650	1,475
1988	1,700	1,364
1989	1,774	1,241
1990	1,721	918
1991	1,563	401
1992 (through 2/29)	<u>157</u>	<u>4</u>
TOTALS	11,921	8,574

Source: San Francisco Department of Public Health

The total number of reported cases of AIDS in San Francisco from August 1981 through February 1992 is 11,921, and the total number of deaths from AIDS in that same period was 8,574. Thus, there are 3,347 (11,921 less 8,574) identified persons living with AIDS in San Francisco.

Individuals who are infected with the HIV virus but show no symptoms are called HIV positive, asymptomatic. Also, many HIV positive individuals may have ARC who have not yet developed full-fledged AIDS. The Department of Public Health (DPH) indicates that information regarding the number of HIV positive asymptomatic cases in San Francisco is based only on estimates, because, since these individuals are unaware that they are carriers, many cases are unreported.

ESTIMATED NUMBER OF HIV POSITIVE
INDIVIDUALS IN SAN FRANCISCO

<u>Year</u>	<u>Number Diagnosed During Year</u>
1980	5,040
1981	10,080
1982	19,040
1983	25,200
1984	26,320
1985	26,880
1986	27,440
1987	28,000

Source: "Projections of AIDS Morbidity and Mortality in San Francisco," *The Journal of the American Medical Association*, March 16, 1990, Volume 263.

As reflected in the table above, the number of HIV positive individuals grew at a rapid rate from 1980 to 1987. In 1988 and 1989, the AIDS Office advises that the number of new infections was nearly zero percent among gay and bisexual men, probably because of outreach and education efforts. In 1990, the overall incidence rate among gay and bisexual men rose from nearly zero to approximately two percent of an estimated 58,000 gay and bisexual San Franciscans, or approximately 1,160 newly infected individuals. However, in 1990 and 1991, the incidence rate for gay and bisexual men aged 17 to 25 was approximately 4 percent, while the incidence rate for older gay men was lower. The rate of infection among injection drug users (IDUs) for 1988 through 1991 was approximately three percent, or 390 of an estimated 13,000 IDUs infected each year.

In September 1991, the DPH AIDS Office sponsored a group of researchers who study various groups of people with HIV/AIDS, such as the homeless, injection drug users, and gay men, to create a report regarding the prevalence of HIV and AIDS in San Francisco. According to *HIV Incidence and Prevalence in San Francisco in 1992, Summary Report from an HIV Consensus Meeting*, the group estimates that over 1,000 individuals will become newly infected with the HIV virus in 1992, for an estimated total of 29,000 HIV positive individuals, less the number of deaths of HIV positive individuals. The *Summary Report* advises that of the estimated 28,000 HIV infected individuals in 1991 in San Francisco, 25,000 are gay or bisexual men, 1,700 are injection drug users, 1,100 are women (some of whom are injection

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drug users and thus included in two categories), and 250 are heterosexual men.

Cost to the City:

From FY 1982-83 through FY 1991-92, the City has contributed a total of approximately \$101,458,466 in General Fund monies to AIDS programs. AIDS programs includes health care and related support services and prevention/education programs. By comparison, the City has received a total of approximately \$187,176,109 from State and Federal sources over the same time period for AIDS programs, thereby resulting in a total cost for AIDS of approximately \$288,634,577 from FY 1982-83 through FY 1991-92.

GENERAL FUND AND STATE/FEDERAL
CONTRIBUTIONS TO AIDS PROGRAMS
FY 1982-83 - FY 1991-92

<u>Year</u>	<u>Total GF Contribution</u>	<u>State/Federal Funding</u>	<u>TOTALS</u>
1982-83	\$180,447	none	\$180,447
1983-84	4,004,368	\$46,512	4,050,880
1984-85	4,043,612	698,554	4,742,166
1985-86	4,958,417	2,838,161	7,796,578
1986-87	9,622,501	14,090,940	23,713,441
1987-88	10,877,283	22,735,321	33,612,604
1988-89	12,256,876	26,694,882	38,951,758
1989-90	14,583,045 *	30,757,643 *	45,340,688
1990-91	19,238,737 *	37,677,757 *	56,916,494
1991-92	<u>21,693,180 *</u>	<u>51,636,339 *</u>	<u>73,329,521**</u>
TOTALS	\$101,458,466	\$187,176,109	\$288,634,577

*Estimated based on a General Fund contribution to SFGH of 30 percent, and a General Fund contribution to the District Health Centers of 90 percent.

** \$2.00 difference from Attachment 1 due to rounding.

Source: San Francisco Department of Public Health

Thus, in 1991-92, the State and Federal governments provided approximately 70.4 percent of funding for AIDS. Since 1982-83, the State and Federal governments have provided for approximately 64.8 percent of total AIDS funding, while the City's General Fund has paid for approximately 35.2 percent of the cost for AIDS.

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These items are listed in two columns and are numbered 1 through 100.

From 1954 through 1957, the FBI conducted a study of the activities of the Communist Party in the United States. The study was conducted in three phases. The first phase was a review of the activities of the Communist Party in the United States from 1954 through 1957. The second phase was a review of the activities of the Communist Party in the United States from 1958 through 1960. The third phase was a review of the activities of the Communist Party in the United States from 1961 through 1963.

UNITED STATES AND FOREIGN
COMMUNIST PARTY
BY NAME OF PARTY

NAME OF PARTY	UNITED STATES	FOREIGN
1. American Communist Party	1954-1957	1954-1957
2. American Communist Party	1954-1957	1954-1957
3. American Communist Party	1954-1957	1954-1957
4. American Communist Party	1954-1957	1954-1957
5. American Communist Party	1954-1957	1954-1957
6. American Communist Party	1954-1957	1954-1957
7. American Communist Party	1954-1957	1954-1957
8. American Communist Party	1954-1957	1954-1957
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10. American Communist Party	1954-1957	1954-1957

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COMMUNIST PARTY
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9. American Communist Party	1954-1957	1954-1957
10. American Communist Party	1954-1957	1954-1957

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The following table shows the City's General Fund contributions to the DPH's AIDS Office, San Francisco General Hospital, Laguna Honda Hospital and the Primary Care Centers from FY 1982-83 to FY 1991-92:

<u>Fiscal Year</u>	<u>AIDS Office</u>	<u>SFGH</u>	<u>Laguna Honda</u>	<u>Primary Care Centers</u>	<u>Totals</u>
1982-83	\$180,447				\$180,447
1983-84	4,004,368				4,004,368
1984-85	4,043,612				4,043,612
1985-86	4,958,417				4,958,417
1986-87	4,722,501	\$4,900,000			9,622,501
1987-88	5,577,283	5,300,000			10,877,283
1988-89	5,756,876	6,500,000			12,256,876
1989-90	6,387,345	6,690,000 *	\$99,000	\$1,406,700 *	14,583,045
1990-91	9,445,737	7,725,000 *	520,000	1,548,000 *	19,238,737
1991-92	<u>10,841,602</u>	<u>8,908,450 *</u>	<u>237,403</u>	<u>1,705,725 *</u>	<u>21,693,180</u>
TOTALS	\$55,918,188	\$40,023,450	\$856,403	\$4,660,425	\$101,458,466

*Estimated based on a General Fund contribution to SFGH of 30 percent, and a General Fund contribution to the District Health Centers of 90 percent.

Source: San Francisco Department of Public Health

According to the AIDS Office, the costs reflected above for SFGH and Laguna Honda hospitals primarily include medical care for people with AIDS who are ineligible for MediCal. The AIDS Office reports that all of the City's HIV-related medical care costs may not be reflected above, because the Federal definition of AIDS excludes many individuals with HIV related illnesses from presumptive eligibility for social security. Without presumptive eligibility for social security, individuals are not eligible for MediCal. For example, the AIDS Office advises, many HIV positive women suffer from pelvic inflammatory disease (PID), but since PID has not been included as an HIV related illness, many indigent HIV positive women with PID have been treated at SFGH at the City's expense.

The approximately \$10.84 million of General Fund budgeted to the AIDS Office in FY 1991-92 supports the following, the DPH advises:

- the identification of persons with AIDS at approximately \$400,000;
- education and outreach, at approximately \$2.7 million;

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- non-acute health related costs, such as housing, home attendant care, and psychosocial support, at approximately \$6.02 million;
- primary medical care, at approximately \$960,000;
- administration, at approximately \$760,000.

For more detailed information about AIDS Office programs, including General Fund, Federal and State expenditures, see Attachments 1 and 2. The Laguna Honda costs for each year are included in the non-acute health care costs of the AIDS Office.

In summary, between 1981 and February 29, of 1992, 11,921 persons have been diagnosed with AIDS and 8,574 persons have died of AIDS. As of 1991, an estimated 28,000 San Franciscans, or nearly four percent of the population of San Francisco, are estimated to be HIV positive. In 1991-92, \$21,693,180 was budgeted from the General Fund for AIDS related services, and the Federal and State governments provided \$51,636,339 in AIDS funding. Thus, in 1991-92, the State and Federal governments provided approximately 70.4 percent of funding for AIDS. Since FY 1982-83, the General Fund has provided \$101,458,466 in AIDS funding, and the State and Federal governments have provided an estimated \$187,176,109. Therefore approximately 35.2 percent of San Francisco's total \$288,634,575 in AIDS funding since FY 1982-83 has been provided by the City's General Fund.

SFDPH AIDS Funding

(RESTATED FOR THE BUDGET ANALYST'S OFFICE)

By Source and Service

March 23, 1992

SERVICE	Source	FY 1989 - 90	FY 1990 - 91	FY 1991 - 92	Notes	Notes
RESEARCH						
	Federal (CDC)	1,929,952	1,663,865	2,726,180	One-time funds in FY 1991-92 = \$1,041,161.	
	Total, Research	1,929,952	1,663,865	2,726,180		
SURVEILLANCE / SEROPREVALENCE						
	Federal (CDC)	2,059,476	1,886,928	1,874,514	\$358,158 in FY 1991-92 for Disease Control.	
	City (General Funds)	414,931	456,424	399,861		
	Total, Surveillance/Seroprevalence	2,474,407	2,343,352	2,274,375		
PREVENTION						
	Federal (CDC)	4,509,343	4,689,717	5,625,830	One-time funds in FY 1991-92 total \$938,113.	
	State	1,253,198	1,219,124	1,257,216		
	City (General Funds)	941,225	1,934,028	2,698,727		
	Total, Prevention	6,703,766	7,842,869	9,581,773		
NON - ACUTE HEALTH - RELATED SERVICES						
	Federal (HRSA)	2,002,964	4,968,747	11,161,161	FY 1991-92 CARE Title II included here as State funding (\$682,9120).	
	State	2,051,328	2,728,562	3,808,003		
	City (General Funds)	4,468,236	5,865,726	6,252,788	FY 1990-91 includes one-time general funds (\$485,584) for automated case mgt.	
	Total, Health-Related Services	8,522,528	13,563,035	21,221,952		
PRIMARY MEDICAL CARE						
	Federal (HRSA)	N.A.	500,000	1,926,737	FY 1991-92 includes CARE Title I funds.	
	City (General Funds)	382,845	933,850	961,865		
	Total, Primary Medical Care	382,845	1,433,850	2,888,602		
ADMINISTRATION						
	Federal (HRSA)	N.A.	261,513	673,709	CARE administrative costs.	
	State	620,700	637,700	545,500		
	City (General Funds)	279,108	775,709	765,764	FY 1990-91 includes one-time general funds (\$131,191) for OCM contract automation.	
	Total, Administration	899,808	1,674,922	1,984,973		
SUBTOTAL, AIDS Division						
	Federal	10,501,735	13,970,770	23,988,131		
	State	3,925,226	4,585,386	5,610,719		
	City (General Funds)	6,486,345	9,965,737	11,079,005		
	Subtotal	\$20,913,306	\$28,521,893	\$40,677,855		

City Funds, HIV - Related not in the AIDS Division (ESTIMATES)

BHCDA, HRSA and NIAID Grants (Federal)	564,382	924,601	1,061,580	
Primary Care Cntrs (Hlth Cntrs + Tom Waddell)	156,300	172,000	189,525	Reimb. (State & Fed. \$) @ 10% of costs
Primary Care Cntrs (Hlth Cntrs + Tom Waddell)	1,406,700	1,548,000	1,705,725	City Gen. Funds (costs not reimb.)
SFGH AIDS-Specific & HIV-Related Svcs	15,610,000	18,025,000	20,786,384	Reimb. (State & Fed. \$) @ 70% of costs
SFGH AIDS-Specific & HIV-Related Svcs	6,690,000	7,725,000	8,908,450	City Gen. Funds (costs not reimb.)
Subtotal, Non - AIDS Division Services:	\$24,427,382	\$28,394,601	\$32,651,664	

GRAND TOTAL, SFDPH	\$45,340,688	\$56,916,494	\$73,329,519
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Worksheet for the 2000-01 season

Report Date: 1/1/2001
Page: 1 of 1

Year	Month	Day	Time	Location	Activity	Notes
2000	Jan	1	08:00	Home	Woke up	
2000	Jan	1	09:00	Home	Had breakfast	
2000	Jan	1	10:00	Home	Went to work	
2000	Jan	1	11:00	Home	Had lunch	
2000	Jan	1	12:00	Home	Went to work	
2000	Jan	1	13:00	Home	Had dinner	
2000	Jan	1	14:00	Home	Went to bed	
2000	Jan	1	15:00	Home	Woke up	
2000	Jan	1	16:00	Home	Had breakfast	
2000	Jan	1	17:00	Home	Went to work	
2000	Jan	1	18:00	Home	Had lunch	
2000	Jan	1	19:00	Home	Went to work	
2000	Jan	1	20:00	Home	Had dinner	
2000	Jan	1	21:00	Home	Went to bed	
2000	Jan	1	22:00	Home	Woke up	
2000	Jan	1	23:00	Home	Had breakfast	
2000	Jan	1	24:00	Home	Went to work	
2000	Jan	1	25:00	Home	Had lunch	
2000	Jan	1	26:00	Home	Went to work	
2000	Jan	1	27:00	Home	Had dinner	
2000	Jan	1	28:00	Home	Went to bed	
2000	Jan	1	29:00	Home	Woke up	
2000	Jan	1	30:00	Home	Had breakfast	
2000	Jan	1	31:00	Home	Went to work	
2000	Jan	1	32:00	Home	Had lunch	
2000	Jan	1	33:00	Home	Went to work	
2000	Jan	1	34:00	Home	Had dinner	
2000	Jan	1	35:00	Home	Went to bed	
2000	Jan	1	36:00	Home	Woke up	
2000	Jan	1	37:00	Home	Had breakfast	
2000	Jan	1	38:00	Home	Went to work	
2000	Jan	1	39:00	Home	Had lunch	
2000	Jan	1	40:00	Home	Went to work	
2000	Jan	1	41:00	Home	Had dinner	
2000	Jan	1	42:00	Home	Went to bed	
2000	Jan	1	43:00	Home	Woke up	
2000	Jan	1	44:00	Home	Had breakfast	
2000	Jan	1	45:00	Home	Went to work	
2000	Jan	1	46:00	Home	Had lunch	
2000	Jan	1	47:00	Home	Went to work	
2000	Jan	1	48:00	Home	Had dinner	
2000	Jan	1	49:00	Home	Went to bed	
2000	Jan	1	50:00	Home	Woke up	
2000	Jan	1	51:00	Home	Had breakfast	
2000	Jan	1	52:00	Home	Went to work	
2000	Jan	1	53:00	Home	Had lunch	
2000	Jan	1	54:00	Home	Went to work	
2000	Jan	1	55:00	Home	Had dinner	
2000	Jan	1	56:00	Home	Went to bed	
2000	Jan	1	57:00	Home	Woke up	
2000	Jan	1	58:00	Home	Had breakfast	
2000	Jan	1	59:00	Home	Went to work	
2000	Jan	1	60:00	Home	Had lunch	
2000	Jan	1	61:00	Home	Went to work	
2000	Jan	1	62:00	Home	Had dinner	
2000	Jan	1	63:00	Home	Went to bed	
2000	Jan	1	64:00	Home	Woke up	
2000	Jan	1	65:00	Home	Had breakfast	
2000	Jan	1	66:00	Home	Went to work	
2000	Jan	1	67:00	Home	Had lunch	
2000	Jan	1	68:00	Home	Went to work	
2000	Jan	1	69:00	Home	Had dinner	
2000	Jan	1	70:00	Home	Went to bed	
2000	Jan	1	71:00	Home	Woke up	
2000	Jan	1	72:00	Home	Had breakfast	
2000	Jan	1	73:00	Home	Went to work	
2000	Jan	1	74:00	Home	Had lunch	
2000	Jan	1	75:00	Home	Went to work	
2000	Jan	1	76:00	Home	Had dinner	
2000	Jan	1	77:00	Home	Went to bed	
2000	Jan	1	78:00	Home	Woke up	
2000	Jan	1	79:00	Home	Had breakfast	
2000	Jan	1	80:00	Home	Went to work	
2000	Jan	1	81:00	Home	Had lunch	
2000	Jan	1	82:00	Home	Went to work	
2000	Jan	1	83:00	Home	Had dinner	
2000	Jan	1	84:00	Home	Went to bed	
2000	Jan	1	85:00	Home	Woke up	
2000	Jan	1	86:00	Home	Had breakfast	
2000	Jan	1	87:00	Home	Went to work	
2000	Jan	1	88:00	Home	Had lunch	
2000	Jan	1	89:00	Home	Went to work	
2000	Jan	1	90:00	Home	Had dinner	
2000	Jan	1	91:00	Home	Went to bed	
2000	Jan	1	92:00	Home	Woke up	
2000	Jan	1	93:00	Home	Had breakfast	
2000	Jan	1	94:00	Home	Went to work	
2000	Jan	1	95:00	Home	Had lunch	
2000	Jan	1	96:00	Home	Went to work	
2000	Jan	1	97:00	Home	Had dinner	
2000	Jan	1	98:00	Home	Went to bed	
2000	Jan	1	99:00	Home	Woke up	
2000	Jan	1	100:00	Home	Had breakfast	

SFPD AIDS Division
Funding By Source and Service
(Includes Only Those Funds Managed by the AIDS Division)

02/27/92

(Does not include expenses and revenues for HIV care at District Health Centers and SFGH.)

SERVICE	Source	FY 1989 - 90	FY 1990 - 91	FY 1991 - 92	Notes
RESEARCH					
Federal (CDC)		1,929,952	1,663,865	2,726,180	One-time funds in FY 1991-92 = \$1,041,161 for Young Men's Survey, Youth at High Risk Study, and Evaluation of Linkages from Testing to Primary Care.
Total, Research		1,929,952	1,663,865	2,726,180	
SURVEILLANCE / SEROPREVALENCE					
Federal (CDC)		2,059,476	1,886,928	1,874,514	\$356,156 in FY 1991-92 for Disease Control activities (HIV counseling when investigating other sexually transmitted diseases.
City (General Funds)		414,931	456,424	399,861	
Total, Surveillance/Seroprevalence		2,474,407	2,343,352	2,274,375	
PREVENTION					
Federal (CDC)		4,509,343	4,689,717	5,625,830	One-time funds in FY 1991-92 total \$936,113 and may be used to increase current contracts through Dec. 1992.
State		1,253,198	1,219,124	1,257,216	
City (General Funds)		941,225	1,934,028	2,698,727	
Total, Prevention		6,703,766	7,842,869	9,581,773	
NON - ACUTE HEALTH - RELATED SERVICES					
Federal (HRSA)		2,002,964	4,968,747	11,161,161	FY 1991-92 CARE Title II included here as State funding (\$832,910) since it goes through the State, where it can be cut. Real State funding totals \$3.125 million in FY 1991-92. FY 1990-91 includes one-time general funds (\$485,584) for automated case mgt.
State		2,051,328	2,728,562	3,808,003	
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ADMINISTRATION					
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State		620,700	637,700	545,500	
City (General Funds)		279,108	775,709	765,764	FY 1990-91 includes one-time general funds (\$131,191) for OCM contract automation.
Total, Administration		899,808	1,674,922	1,984,973	
GRAND TOTAL, AIDS Division					
Federal		10,501,735	13,970,770	23,988,131	Does not include expenses and revenues for HIV care at District Health Centers and SFGH.
State		3,925,226	4,585,386	5,610,719	
City (General Funds)		6,486,345	9,965,737	11,079,005	
Grand Total		\$20,913,306	\$28,521,893	\$40,677,855	

Attachment 2

